



United States  
Department of  
Agriculture

Forest  
Service

Uinta-Wasatch-Cache National Forest  
Ogden Ranger District

507 25<sup>th</sup> Street, Suite 103  
Ogden, UT 84401  
801-625-5112

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File Code: 1580

Date: May 2, 2014

Division of Water Quality  
Emily Bartusek  
Willard Bay Settlement  
195 North 1950 West  
PO Box 144870  
Salt Lake City, UT 84114-4870

Dear DWQ:

Enclosed for your approval is a package of project proposals for the Willard Bay Settlement. These proposals will improve the natural and social setting at Pineview Reservoir, located five miles from Ogden, Utah in the Uinta-Wasatch-Cache National Forest.

During the 2013 season, Pineview Reservoir had its highest number of visitors in history. One likely reason is that our nearby sister reservoir, Willard Bay, was not open to the public and their visitors were directed to Pineview. This large increase in visitors prompted our proposal for improving Efficient use of the existing parking and access points at Pineview Reservoir.

Since Pineview Reservoir is the heaviest used lake for its size in the State of Utah, the USDA Forest Service has invested large amounts of funding to expand and improve the developed sites. It is this significant increase of use where nearly every weekend, the beaches and marina would fill to capacity but the cars full of beach users would park anywhere they could and access the lake. The proposal to Improve operational management of the existing developed sites at Pineview is intended to increase the parking where possible to accommodate those visitors in hardened, managed sites with adequate sanitation and trash management.

The proposal to Improve Reservoir surface management at Pineview is a high priority for this office. We have been trying for years to upgrade the types of buoy markers we use and the boat used to move them. It has so far proved impossible to get appropriated Forest Service funding for this investment. I am hoping this settlement can help with this issue.

Please consider all of the proposals submitted for this funding. Contact us with any questions. Rick Vallejos will be your contact. He is available at the address and phone number in the heading.

Sincerely,

ROBERT SANCHEZ  
Ogden District Ranger

ENCLOSURES



**UTAH DIVISION OF WATER QUALITY**

195 North 1950 West

PO Box 144870

Salt Lake City, Utah 84114-4870

**Willard Bay Project Proposal Form**

**NOTE: Proposal must be no longer than 6 pages. Supplemental documents such as letters of support, information to demonstrate previous project implementation and other relative supportive documents may be submitted in addition to this form.**

Applicant Name: USDA Forest Service

Co-Applicant Name(s) (if applicable): \_\_\_\_\_

Project Title: Parking at Windy Point for a Quiet Sport Area

Agency or Business Name (if applicable): Uinta-Wasatch-Cache National Forest

Mailing Address: 507 25th Street, Suite 103 City: Ogden State: Utah Zip: 84401

Phone: (801) 625-5112 E-mail: rvallejos@fs.fed.us

Individual  Non-Profit  Govt. Agency  Academic  Commercial  Other

1. Estimated Project Costs:

Labor	\$14,300
Materials	\$136,640
Equipment	\$5,000
Administration	\$0
Miscellaneous	\$10,060
TOTAL	\$166000

Other sources of project funding:

<u>US Forest Service</u>	\$14,300	_____	\$_____
Source	Amount	Source	Amount
_____	\$_____	_____	\$_____
Source	Amount	Source	Amount
_____	\$_____	_____	\$_____
Source	Amount	Source	Amount
_____	\$_____	_____	\$_____
Source	Amount	Source	Amount

Total project cost including other sources of funding: \$180,300  
(please include bids for labor, equipment, rentals, etc.)

2. Describe the purpose and need of the project:

Pineview Reservoir has been managed as a motorized recreation area with developed beaches and camping. A significant noticeable use has been the presence of the boats water skiing or wakeboarding, jet skis screaming across the water, and a few fisherman trolling for a big tiger muskies. What is missing is a quiet spot for "Non-motorized" toys.

Last year, we had the Outdoor Expo Outdoor Demo at Pineview in August. Hundreds of retailers attended looking at the new products. The beach was lined with companies that sell “Stand Up Paddle Boards”. This is a new sport that is expanding. And, these types of users tend to come back over and over again to recreate. However, because of the current configuration of access points and parking at Pineview, it is tough to launch these toys since the bluffs at the reservoir are everywhere, and the less used beaches are mostly mud or silt not clean sand.

Another aspect of this need is the death of an open water swimmer a few years ago. A woman was swimming in the area we call Spring Creek and was run over by a boat. The operators of the boat were severely punished by the Court system because they tried to hide and leave the reservoir. Immediately after this accident, a group of citizens from Ogden proposed a new set of buoys placed for practicing open water swimming such as done during tri-athelons. This set of buoys has not happened because the US Forest Service and the citizens couldn't agree to who was going to fund and manage the system. And who would be responsible for liability since this recreation activity would be encouraged by the citizen group. With this development, the local citizen group will likely resurrect the proposal and negotiation with the US Forest Service.

This project proposal will build a gravel parking adjacent to the proposed open water swim buoy location, in a “Slow Wakeless” area where non-motorized uses would be more possible, and the site would be managed by the existing Campground Concessionaire Company. One interesting point is that the Forest Service proposed and began designing a facility at this location in the late 1980's. At that time, the type of recreation is was designed to accommodate “Wind Surfing”. The drawing is included in this proposal.

3. **Estimated time frame of the project with significant milestones (Note: Project must be completed with final reports filed by January 1, 2018):**  
2014: Complete Planning and NEPA approval for the developments. 2015: Begin construction of the parking area, purchase and install the toilets/changing room, signing, and trash receptacles.
4. **Describe the location of the project with attached location map, including details on the total area that will be directly enhanced by the project:**  
Windy Point is located on the West side of the reservoir. It is located between two existing developed sites, the Pineview Trailhead and Port Ramp Marina. (See Map). The tentative plan will be to access this site with a constructed 850' road from the paved parking in Port Ramp Marina. This will allow the Concession Company to manage access and charge a small fee for parking.
5. **Describe how the project will specifically enhance and protect waterways affected by the Willard Bay diesel release and improve the conditions of one or more of the following: wildlife, habitat, natural vegetation, water quality or emergency response:**  
This proposed project is in response to a new group of users who are coming to Pineview Reservoir. The US Forest Service is concerned with the safety of these users, the potential conflict between motorized and non-motorized uses, and the quality of the recreation activity. We do have the experience of the open water swimming death just a few years at the reservoir. As managers, we ask ourselves “what could we have done to prevent this accident?” Our immediate idea is to create a protected area of the reservoir where these types of uses can be done safely. We also ask ourselves if this type of use will impact the natural environment and water quality of the National Forest at Pineview. Although the environmental impact is much less than we see from the motorized recreation at the reservoir, there will still be some effect. Our management tactic is to design and build infrastructure to accommodate these uses in a hardened site.
6. **Describe project's connectivity to other natural areas or projects that further enhance wildlife, habitat, natural vegetation, water quality or emergency response:**  
This new type of recreation has resulted in a measurable amount of users on a daily basis. We are seeing, talking to, and managing for these Quiet Sports. This newly constructed recreation site has

the added benefit of moving these users out of the other quieter corners of the reservoir where shore birds and spawning fish are often found.

On the subject of emergency response, concentrating these uses into the Windy Point area will greatly aide in accessing emergencies.

7. **Describe any additional social benefits of implementing this project:**

The social benefits of this proposal will not only be for those who are willing to pay a small parking fee but for the large amount of existing users at the Pineview Trailhead. This will reduce the amount of slow moving water craft on the reservoir. Then the faster moving motor boat doesn't have to dodge the other craft, which doesn't work anyway since the larger bow wave created by the fast boat could potentially flip over the non-motorized craft.

The benefit for those who use this parking area will be a safe, secure, clean parking area with a toilet and changing area for putting on wet suits and bathing suits. Culinary water will be provided at the toilet and parking area for drinking.

8. **Project plans and details, including rights to work on specified piece of land:**

Attached is the 1980's plan for the development of Windy Point for wind surfing. This will be the basis for our design of this facility. The current tactics in designing recreation facilities are to keep it simple. It is not likely that we would put in infrastructure like volley ball courts but we will discuss these types of uses. This site doesn't lend itself to planted lawns and picnic sites.

The engineering group on the Uinta-Wasatch-Cache National Forest has a spreadsheet that is used for project planning to cost out infrastructure. This spreadsheet was used to estimate the cost for this facility.

9. **Describe your experience in implementing projects of similar scope and magnitude:**

The US Forest Service build nearly all the developed facilities on the shoreline of the reservoir as well as the campground up the South Fork of the Ogden River. We have on staff in our Salt Lake office teams of engineers, landscape architects, recreation planners, road maintenance crews, and the purchasing and contracting staff.

10. **Describe how ongoing maintenance of the project will be funded and carried out:**

By adding this site to the Concessionaire Permit, it will ensure that funding for maintenance and operation will be guarenteed. The Concessionaire fee for using the Forest Service facilities is 13% of adjusted gross revenues. At Pineview, this generates over \$130,000 annually just for maintenance and minor improvements.

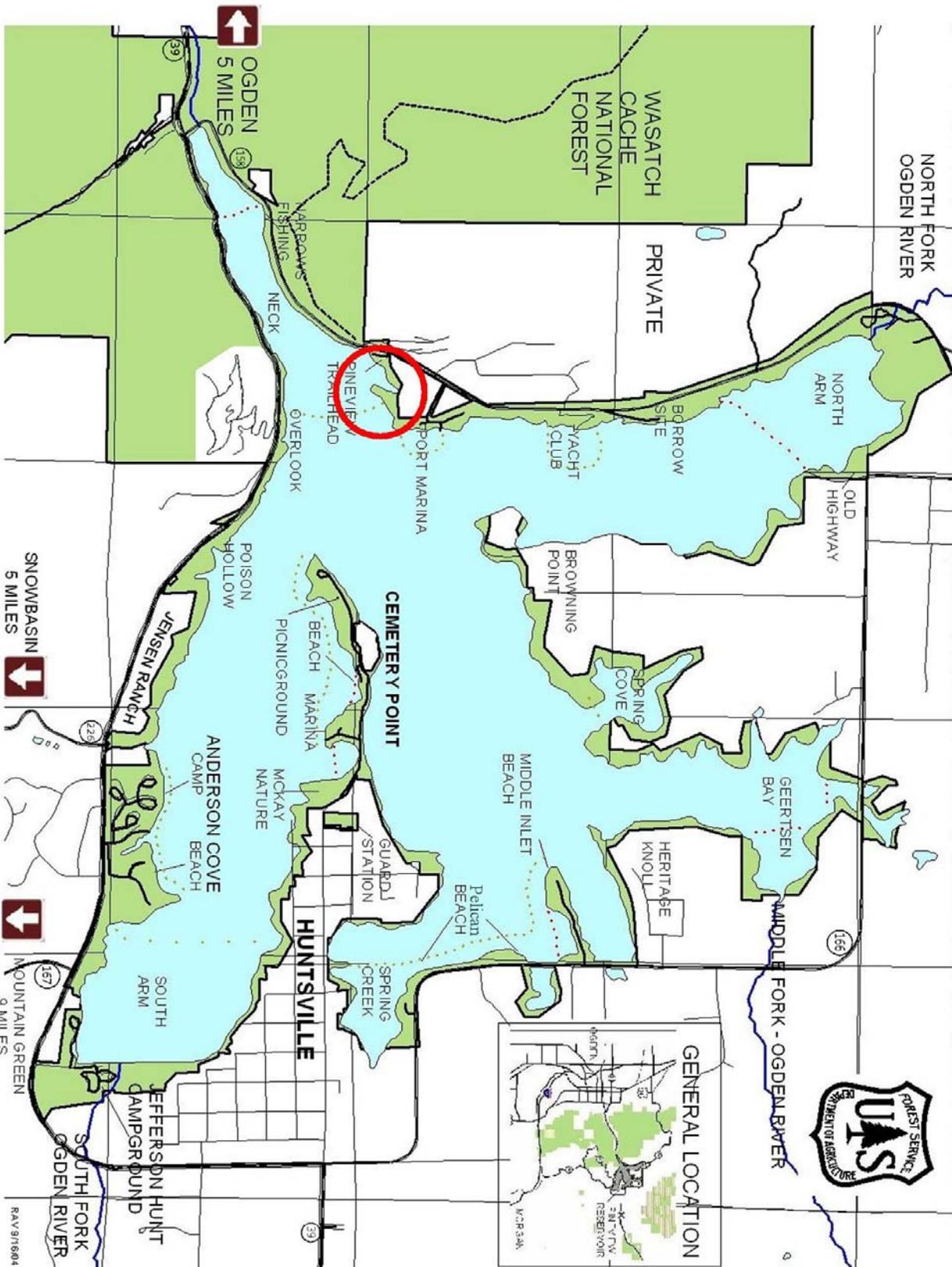
When we design this site, we will keep it simple to reduce the costs of operation and maintenance of the infrastructure.

11. **List consultants or agency partners that have participated in project development (below):**

<u>American Land and Leisure</u>	<u>747 E. 1000 S. Orem, UT 84097</u>	<u>(801) 226-3564</u>
Name/Company	Address	Phone
_____	_____	_____
Name/Company	Address	Phone
_____	_____	_____
Name/Company	Address	Phone



# PINEVIEW RESERVOIR - Uinta-Wasatch-Cache National Forest



RAV 9/16/04